

# THE BENEFITS OF COMMUNITY-DRIVEN GREEN INFRASTRUCTURE (*UPDATED*)

TECHNICAL REPORT | WATER WISE GULF SOUTH, NEW ORLEANS, LA  
MARCH 20, 2023



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# The Benefits of Community-Driven Green Infrastructure (Updated): Technical Report

March 20, 2023

This technical report accompanies the fact sheet, *The Benefits of Community-Driven Green Infrastructure (Updated)*.

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# Introduction

Communities across the nation are increasingly turning to green infrastructure solutions as a multi-benefit stormwater management strategy. Green infrastructure refers to a suite of installations that mimic natural processes to slow and reduce the stormwater volume flowing into traditional stormwater conveyance systems. Every gallon diverted from flowing directly to existing drains eases the pressure on drainage systems and reduces the severity of urban flooding caused by storm drain backups. New Orleans is especially vulnerable to flooding and stands to benefit in numerous ways from the continued installation of distributed green infrastructure.

Water Wise Gulf South (WWGS) in partnership with Greater Tremé Consortium, Healthy Community Services, Upper 9<sup>th</sup> Ward Bunny Friend Neighborhood Association, Hollygrove-Dixon Neighborhood Association, New Orleans East Green Infrastructure Collective (Idlewood-Parkwood Neighborhood Association), and the Lower 9<sup>th</sup> Ward Homeownership Association has been installing green infrastructure projects in New Orleans since 2013 (Figure 1).<sup>1</sup> The Water Wise model relies on a partnership approach between community-based organizations that strive to reduce repetitive flooding, subsidence, and climate change impacts while also improving water quality. The partnership empowers diverse community members to implement green infrastructure solutions, addressing community concerns through educational and training support as well as community-building events.

Figure 1. Neighborhoods with Completed Projects



<sup>1</sup> Visit [waterwisegulfsouth.org](http://waterwisegulfsouth.org) to learn more about Water Wise Gulf South and their activities.

WWGS collective supports community-driven green infrastructure solutions that mitigate repetitive flooding and subsidence as well as improving water quality and reducing the effects of climate change impacts like heat waves. WWGS empowers individuals, neighbors, and communities through training and other events. **As of 2023, this collaboration has planted over 770 trees, installed 146 rain barrels, and implemented over 113 other green infrastructure projects that have added over 189,000 gallons of stormwater retention capacity to the neighborhoods.** These projects span across multiple neighborhoods including Hollygrove-Dixon, Tremé, 7<sup>th</sup> Ward, Upper and Lower 9<sup>th</sup> Ward, and New Orleans East (Figure 1). Projects include rain gardens, concrete removal, French drains, rain barrels, stormwater planter boxes, pervious pavement, and bioswales.

### Updates to the 2021 Study

In 2021, Earth Economics<sup>ii</sup> analyzed the value of completed and proposed green infrastructure installations by the WWGS collective to provide data-driven evidence for engagement with the City of New Orleans and prospective funders to support further community-driven nature-based solutions. This report and associated fact sheet provide additional context and references, reflecting new data, tools, and methods now available to Earth Economics, the addition of three new neighborhoods in the WWGS collective, and many new completed projects by WWGS champions.<sup>iii</sup>

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<sup>ii</sup> Since 1998, Earth Economics has been a world leader in applied ecological economics, providing innovative analysis and recommendations to governments, tribes, organizations, private firms, and communities around the world. Learn more at [www.eartheconomics.org](http://www.eartheconomics.org).

<sup>iii</sup> All monetary estimates in this report are reported in 2021 USD.

# Flooding in New Orleans

Flooding is a long-standing issue for New Orleans (NOLA). Situated within the Mississippi River Delta, much of the city has developed in the lowland areas by Lake Pontchartrain and in drainage bowls along the river where water collects (Figure 2).

Figure 2. Digital Elevation Model (5m resolution) of WWGS Neighborhoods



Engineering efforts over the past few centuries have tried to keep the city dry using levee systems.<sup>1</sup> These levees help mitigate river and lake flooding in conjunction with pumps that push water outside the levee boundaries, primarily into Lake Pontchartrain.<sup>2</sup> This approach requires extensive stormwater drainage infrastructure and energy-intensive pumping. However, this aging infrastructure cannot effectively pump out all water when needed, resulting in frequent flooding, particularly in low-lying areas of the city that historically have been home to low-income communities of color. Small-scale urban flooding is also a regular nuisance in neighborhoods that lack adequate storm drains and other drainage infrastructure, or where blocked storm drains, illegal driveways that impair the drainage system, and extensive impervious concrete surfaces exist.<sup>3</sup>

Much of NOLA sits below sea level (see Figure 2); these lands continue to sink via a process called subsidence. Communities in the city’s low-lying areas continue to drop, driven by the decomposition and drying of former wetland soils combined with the continuous pumping of groundwater.<sup>4</sup> The city’s



complex engineering system and environmental conditions—NOLA receives over 60 inches of rainfall each year<sup>5</sup>—set the stage for unique flooding challenges.

Climate change impacts like more intense and frequent storm events or increasing extreme heat pose major threats to the NOLA community now and into the future. As Hurricane Katrina showed, heightened flooding risks are an environmental justice concern as flooding impacts and disaster responses in NOLA are not evenly distributed.<sup>6</sup> Low-income and communities of color are the hardest hit by storms and receive less support.<sup>7</sup>

The flooding these communities face stems from a history of racially discriminatory local policies and disparities in public investments in these neighborhoods.<sup>8</sup> For WWGS communities, the development of the I-10 corridor is a mark of environmental racism as it separated areas of economic opportunity and investment while creating new environmental hazards.<sup>9</sup>

### Vulnerability to Urban Flood Events

The growing urban flooding problem is apparent with increasing calls to 311, NOLA's non-emergency helpline. Between 2012 and 2018, helpline tickets for street flooding and drainage-related services in Council Districts C and D increased by 46 percent.<sup>10</sup> Climate science predicts that the intense rainfall events that cause urban flooding will become more common throughout the Gulf.

Urban flood damage in New Orleans often happens at a scale too small to trigger the disaster declarations that release state and federal funds, which means that damages must be covered by individual insurance claims. The ability to cover flood damage with insurance remains an issue for households in the area. In 2016, the Federal Emergency Management Agency (FEMA) revised its Special Flood Hazard Area (SFHA) maps to reflect the strength of the fortified post-Katrina flood defenses. The result was that more than 50 percent of homes were no longer required to hold National Flood Insurance Program (NFIP) policies.<sup>11</sup>

Homeowners can turn to either NFIP or supplemental private flood insurance for recovering flood losses. However, less financially secure households may not be able to afford or retain flood insurance, especially if these rates increase. Renters often do not have the same recourse to respond effectively to flood damage. Although homeowner's insurance is mandatory, renter's insurance is not; in both cases, policies to cover flood damage are extra. Renters are often less financially secure than homeowners since they typically lack home equity—the foundation from which wealth is often built. They are thus more burdened by flood damages, as they are less likely to have flood coverage and generally have fewer resources to address flood-related losses.

Maps in Figures 3 and 4 show the rates of rental, ownership, and vacancy in the Tremé, 7<sup>th</sup> Ward, Upper and Lower 9<sup>th</sup> Ward, Hollygrove, Dixon, and New Orleans East neighborhoods with American Community Survey (ACS) data from the U.S. Census. Spatial analysis using ACS data finds that approximately 60 percent of households within these neighborhoods are renter-occupied, with this rate increasing following trends of unaffordability and gentrification.<sup>12</sup> Renters, as a group, tend to be lower-income, which also means they are less able to bear the increased costs from repeat flood events that drive displacement.<sup>13</sup> This is further supported by the Centers for Disease Control and Prevention (CDC) social vulnerability index which shows that there are high concentrations of residents that are socio-economically vulnerable within the intervention neighborhoods (Figure 5).

Figure 3. Percent of Renter-Occupied Households in WWGS Neighborhoods

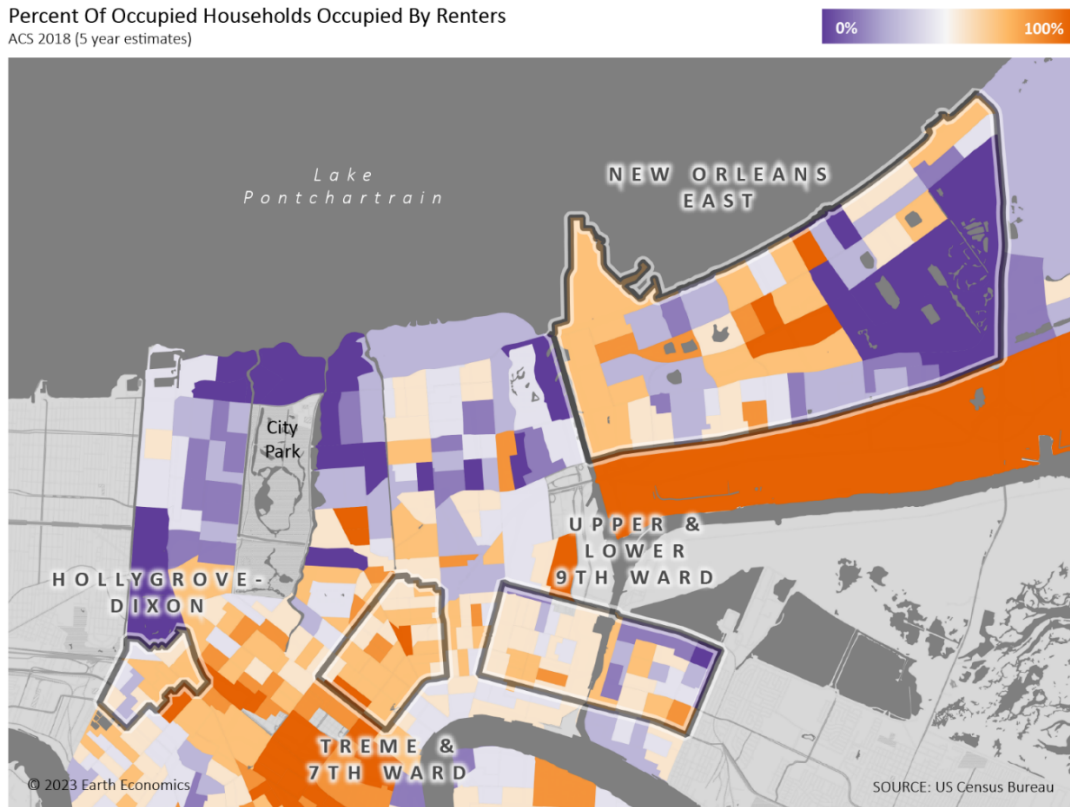


Figure 4. Percent of Vacant Units in WWGS Neighborhoods

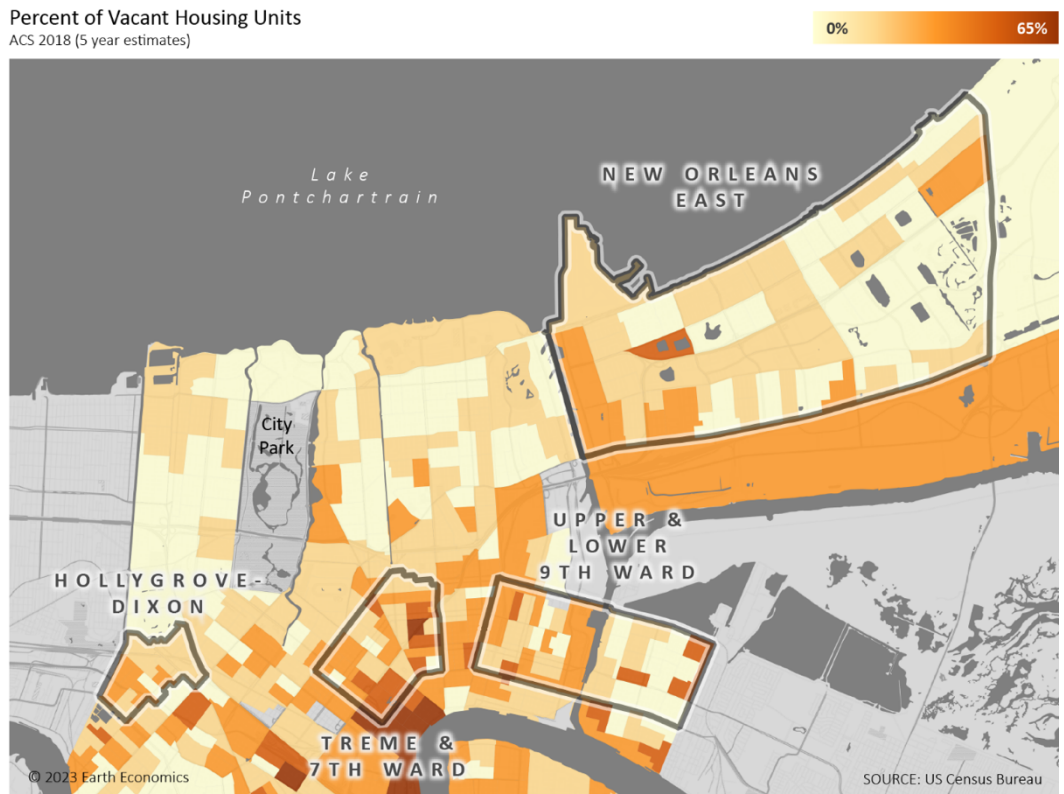
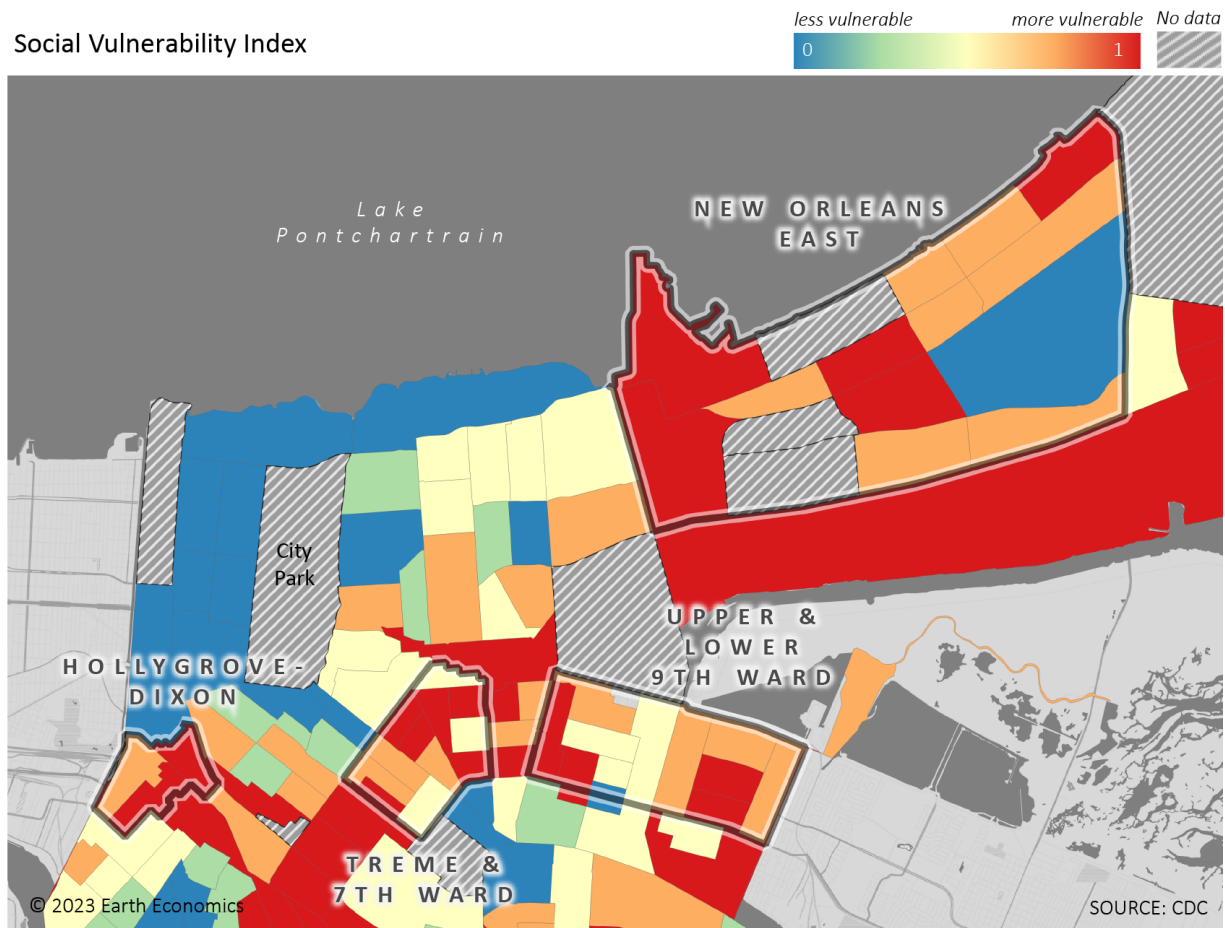


Figure 5. CDC's Social Vulnerability Scores



### The Costs of Urban Flooding

Accounting for the costs of neighborhood-scale urban flooding is a challenge because it is frequently caused by events smaller than a 100-year flood—the typical threshold used for mapping, regulation, and insurance purposes.<sup>14</sup> These frequent, lower-impact events are not generally modeled or tracked, even though over time their cumulative costs may rival those of larger, less-frequent flood events.<sup>15</sup> The burden of this repetitive flooding is disproportionately borne by those with the fewest resources to cope with the impacts.<sup>16</sup>

Costs to the individual include:

- Damage to structures and property<sup>17</sup>
- Lost wages or business income due to missed work<sup>18</sup>
- Time and money spent on cleanup<sup>19</sup>
- Longer commutes due to flood closures<sup>20</sup>
- Health-related costs from mold-induced respiratory issues<sup>21</sup>
- Stress and mental health impacts of repeated flooding<sup>22</sup>
- Reduced access to emergency services, public transit, schools, etc.<sup>23</sup>
- Increased risk of injury and death (slips, falls, drownings)<sup>24</sup>



Costs to the public include:

- Decreased economic activity<sup>25</sup>
- Decreased real estate value<sup>26</sup>
- Business closures<sup>27</sup>
- Discharge of contaminants (e.g., heavy metals, nitrogen, phosphorus) to adjacent water bodies<sup>28</sup>

## Green Infrastructure for Stormwater Management

### WWGS Completed Projects

Green infrastructure installations mimic natural processes to slow and reduce the amount of stormwater flowing into drains. Planners and community groups nationwide are increasingly turning to diverse green infrastructure solutions to mitigate urban flooding because of their cost savings, efficacy, cross-compatibility with existing infrastructure, and other co-benefits.<sup>29</sup>

Water Wise Neighborhood Champions have installed green infrastructure projects at private residences, small businesses, churches, community centers, vacant lots, and in public rights-of-way. As of 2023, this collaboration has planted over 770 trees, installed 146 rain barrels, and implemented over 113 other green infrastructure projects that have added over 189,000 gallons of stormwater retention capacity to the neighborhoods. These projects include dry wells, rain gardens, concrete removal, French drains, rain barrels, stormwater planter boxes, pervious pavement, bioswales, bioretention, and infiltration trenches.

WWGS focuses on re-establishing vegetation and protecting existing green areas. Live oaks can store up to 1,000 gallons of water per day and bald cypress can store up to 880 gallons of water per day.<sup>30</sup> Native vegetation is resilient to storms, adapted to the climate and wet conditions, and able to thrive in various green infrastructure functional designs. These ecosystems are also culturally significant. Bald cypress and river cane, for example, are vital to the Chitimacha Tribe of Louisiana.<sup>31</sup>

### WWGS Proposed Projects

Through a series of trainings, workshops, and events, WWGS has worked to empower individuals and communities to participate in the visioning of future green infrastructure projects for community improvements. One product of this work is the *Community Lookbooks*, which details plans for installing a much broader suite of small- and large-scale green infrastructure projects (Figure 6).

Scaling-up green infrastructure is critical because the more expansive and intensive, the better it works. Every additional gallon that does not flow directly to the drainage system eases pressure on the system and reduces the extent of urban flooding from storm drain backups. In total, proposed WWGS projects could store approximately 6.5 million gallons of water, increase green space by 45 acres, and cost \$32 million for installation and roughly \$1.5 million in annual maintenance.

Because New Orleans is lower than the surrounding levees, all water that enters the city must eventually be pumped out. According to a fact sheet from the New Orleans Sewer and Water Board, the current pumping and drainage system is capable of handling one inch of rain for the first hour, and half an inch of rain for every subsequent hour. This estimate reflects the capacity of pumps and drainage canals, but also the current mix of pervious versus paved surfaces and existing stormwater detention capacity. Therefore, any storm exceeding the capacity of the existing drainage system should produce localized flooding, beginning with the most flood-prone neighborhoods and drainage basins, and spreading to other neighborhoods/basins and increasing in severity with increased rainfall intensity or duration.

WWGS is proposing to add aboveground green infrastructure projects that will store and slow stormwater, shifting the ratio of pervious and impervious surfaces in the city and helping alleviate the urban flooding problem created by intense rainfall events.

When green infrastructure is implemented at-scale across the watershed, the benefits multiply. Stormwater retention decreases water runoff and the area of flooding during peak flow events; flood modeling finds that widespread green infrastructure adoption could lead to as much as an 8-percent reduction in the floodplain area for 2-year storm events.<sup>32</sup>

See Appendix 1 for more information on measuring the flood management impact of these interventions.

Figure 6. Map of Proposed WWGS Green Infrastructure Projects

Proposed Green Infrastructure Projects



### Economic Benefits of Green Infrastructure

Successful green infrastructure development occurs when projects are strategically integrated with existing infrastructure. For New Orleans, which features some of the country’s oldest stormwater infrastructure,<sup>33</sup> green infrastructure helps ease the demands placed upon an aging and overtaxed system. By continuing to complement existing gray infrastructure with additional green infrastructure installation, the need for investments in large-scale projects to increase drainage pipe size or pumping capacity can be minimized even as increasing rainfall volumes are projected for the rest of the century.<sup>34</sup> As the following examples show, green infrastructure mitigates stormwater runoff from entering overburdened drainage systems, thereby providing savings for utilities.

In Providence, Rhode Island, green infrastructure projects have removed nine million gallons of stormwater annually from a combined sewer system. The subsequent reduction in combined sewer overflows (CSO) saves the utility up to \$9,000 each year in operating costs for CSO abatement.<sup>35</sup> Similarly, utilities in Portland, Oregon have saved over \$100,000 per year in conveyance demands by managing stormwater with green infrastructure.<sup>36</sup>

On a larger scale, New York City (NYC) has already saved \$1.5 billion, 22 percent less than a gray infrastructure only approach, by incorporating green infrastructure into its municipal stormwater infrastructure planning.<sup>37</sup> An important benefit is that these investments encourage infiltration of water into the ground, which reduces the need for pumping and saves energy costs. The resulting surplus funds are redistributed to contract labor and supplies, creating additional jobs.<sup>38</sup>

In another example, Earth Economics conducted a benefit-cost analysis (BCA) of the Well Farm Project green infrastructure stormwater management installation in Peoria, Illinois. The study found that the installation will capture 1.3 million gallons of stormwater per year, save at least \$209,180 in stormwater costs over the next 30 years, sequester 840 metric tons of carbon dioxide, and save nearly \$8,500 in public health expenses by filtering out harmful air pollutants.<sup>39</sup>

Even within NOLA, proposed green infrastructure has been projected to generate significant economic returns. In partnership with Impact Infrastructure through the 100 Resilient Cities program, Earth Economics completed a Triple Bottom Line benefit-cost analysis of the proposed 25-acre Mirabeau Water Garden urban park. The park design uses green infrastructure to mitigate neighborhood flooding during heavy rain events by storing and encouraging the infiltration of 10 million gallons of stormwater. In addition to reduced flood risk, the analysis quantified other park benefits including education, public health, subsidence avoidance, habitat, and carbon sequestration. The analysis found that each dollar invested in the project would return \$6 in economic, social, and environmental benefits.

### Green Infrastructure Has Lower Capital and O&M Costs

Green infrastructure can be a cost-effective solution from both a capital investment and operations & maintenance (O&M) perspective, particularly when planned with existing gray infrastructure systems. By capturing and slowing water where it lands, green infrastructure reduces downstream strain on centralized conveyance and treatment systems. Green infrastructure projects tend to store more gallons of stormwater per dollar invested than conventional gray infrastructure.<sup>40</sup> Additionally, O&M costs tend to be similar or lower than gray infrastructure as a percentage of capital costs. Green infrastructure capital costs are estimated to be five to 30 percent, and 25 percent less over the project lifetime compared to conventional practices.<sup>41</sup> In Germantown, Wisconsin, low-impact design—which incorporates green infrastructure elements—generates around \$636,000 in savings compared to conventional stormwater management design.<sup>42</sup> Similarly, adopting pervious asphalt in Greenland, New Hampshire saved developers \$985,000 in costs for piping and storage, a 26 percent difference compared to conventional design.<sup>43</sup>

### Green Infrastructure Is Cost-Effective and Adaptable

Green infrastructure is also cost-effective due to its storage potential and its ability to be implemented incrementally. Green infrastructure projects can often store more gallons of stormwater per dollar invested than conventional gray infrastructure. Compared to making select investments in several large-scale, expensive gray infrastructure upgrades, distributed green infrastructure projects can be financed



and installed incrementally over time and space while prioritizing a city’s most pressing areas of flooding concern.<sup>44</sup>

Green infrastructure installation is most successful and cost-effective when decision-making is community-driven.<sup>45</sup> Community engagement in NOLA is critical for guiding implementation, and community-wide distributed installations can contribute to the climate action goal of creating a “Culture of Awareness and Action.”<sup>46</sup>

## Earth Economics Analysis: Methods

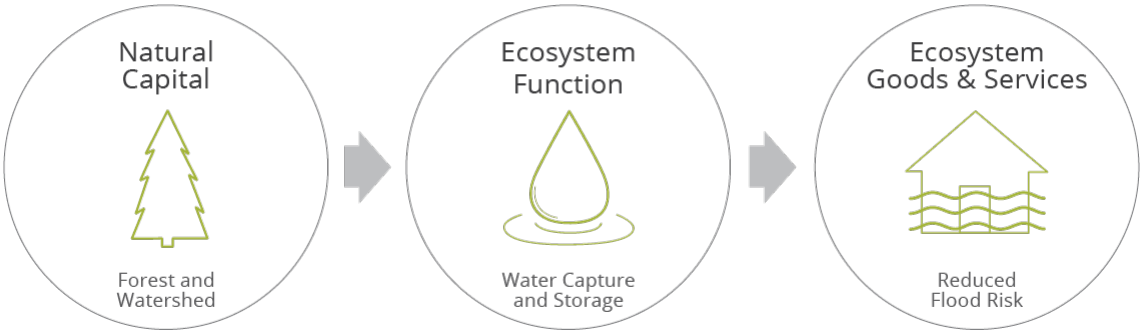
### Ecosystem Services Benefits from Green Infrastructure

NOLA is surrounded by extensive wetlands that provide benefits worth millions of dollars, including flood risk reduction, shoreline stabilization, hurricane buffering, climate change adaptation and mitigation, recreation, tourism, and job creation benefits. Landcover changes associated with green infrastructure projects provide additional ecosystem services benefits for climate stability, disaster risk reduction, water quality, and water capture. Transforming impervious surfaces to green spaces with green infrastructure to mimic the function of wetlands enhances the benefits residents receive from the little green space in these neighborhoods. Green infrastructure projects built on public and private land in the metropolitan area help to store stormwater locally, reducing the burden on NOLA’s stormwater infrastructure and improving local quality of life.

Adding green features to the landscape works in concert with existing drainage to reduce urban flooding, and it also offers communities important environmental co-benefits. Green spaces in the 7<sup>th</sup> Ward, Tremé, and Upper 9<sup>th</sup> Ward neighborhoods perform economically valuable functions each year, from reducing flood risk to stabilizing shorelines to providing recreational opportunities. These benefits are called ecosystem services, or the benefits people receive from nature.

Broadly speaking, ecosystem services describe the benefits people receive from natural capital. Natural capital refers to resources like plants, animals, soils, minerals, and energy resources. Like other forms of capital, natural capital provides a flow of goods and services. These goods and services are the basis of all other economic activity as they provide water, clean air, food, flood risk reduction, and other critical services. For example, during storm events, natural capital like grasses and trees capture and store excess stormwater runoff, reducing flood risk to human life and property. The benefits derived from the ecosystem functions produced by natural capital are known as ecosystem goods and services, such as water supply, carbon sequestration and storage, and flood-risk reduction (see Figure 6).

Figure 7. Example Link Between Natural Capital and Ecosystem Goods and Services



## Categories of Ecosystem Services

Ecosystem services are often grouped into four categories:

- **Provisioning services** provide the physical materials which society uses. Community gardens grow food. Rivers provide drinking water as well as fish for food.
- **Regulating services** are benefits obtained from the natural control of ecosystem processes. Intact ecosystems provide climate regulation, water quality and delivery, and soil erosion prevention. They also keep disease organisms in check.
- **Supporting services** provide the habitats that support food webs and all life on the planet.
- **Information services** allow humans to interact meaningfully with nature. These services include providing spiritually significant species and natural areas, natural places for recreation, and opportunities for scientific research and education.

## Valuation of Ecosystem Services

Over the past half-century, scholars specializing in environmental and natural resource economics have developed a diverse toolkit of primary valuation techniques to assess the economic contribution of ecosystem goods and services. In some instances, this value is partially captured by markets; consumers buy products directly provided by nature, such as water or fish. For these goods and services, formal markets can reflect their contribution to human well-being. Yet there are also benefits for which markets do not exist. To estimate the value of these “non-market” benefits (e.g., clean air, aesthetic appreciation), economists must apply other techniques, such as travel cost analysis, hedonic pricing, contingent valuation, or the benefit transfer method (BTM).

To value ecosystem goods and services, Earth Economics employs BTM, in which estimates of economic value are based on primary valuation studies of similar goods or services produced in comparable conditions (e.g., climate, terrain, soils, species). BTM is often the only practical, cost-effective option for producing reasonable estimates of the wide range of services provided by ecosystems.

The application of BTM begins by identifying critical attributes of a landscape that determine ecological productivity and expected benefits. Primary valuations of similar ecosystems, geographies, and communities are then identified and assessed for their comparability with land cover types within the WWGS study area. Estimates from primary studies are then standardized (e.g., adjusted to common units, correcting for any inflation between the period of research and the present) to ensure “apples-to-apples” comparisons. In this sense, BTM is similar to a property appraisal, in which the features and pricing of similar nearby properties are used to estimate value prior to a sale. Though each process has its limitations, they are rapid and efficient approaches to generating reasonable values for making investment and policy decisions.

To apply BTM for a full set of ecosystem services/land cover type combinations, this analysis used Earth Economics’ Ecosystem Services Valuation Toolkit (EVT). Studies within EVT have gone through multiple reviews and are standardized for use in BTM. Our analysts used several criteria to select appropriate primary studies for WWGS neighborhoods, including geographic location and the ecological and demographic characteristics of the original primary study sites.

## Methodologies Used to Value Ecosystem Services

We valued nine ecosystem service benefits provided by WWGS' green infrastructure projects: aesthetic value, avoided CO<sub>2</sub> emissions and costs from stormwater management, carbon sequestration, flood regulation, habitat, heat risk reduction, local climate stability, and noise reduction.

We used a study by Bockarjova et al., (2020) to estimate the value of aesthetic beautification, flood regulation, habitat provision, and noise dampening benefits. The model estimated by this study is calibrated to the local area by specifying the city's Gross Domestic Product (GDP), population density, and infrastructure area.

Bioswales and rain gardens are primarily constructed of grasses and small shrubs, which are known to improve the air quality of the surrounding areas. To quantify the economic value of this effect, we average the air quality value for grassland and shrubland land cover types estimated by Gopalakrishnan et al., (2018) for urban areas in Louisiana.

To predict the total carbon sequestered by the WWGS projects, we average the annual carbon sequestration measurements observed from several studies: City of Calgary (2019), Flynn et al., (2013), and Kavehei et al., (2018). Then, we apply the social cost of carbon (SCC) to estimate the value of avoided carbon within the atmosphere. The SCC represents the average societal costs associated with each additional ton of carbon emissions, such as losses to agriculture, impacts to human health, and increased disaster risk. In the context of actions that reduce carbon emissions (e.g., energy efficiency investments) or actively sequester carbon (e.g., green infrastructure), the SCC represents the value of these actions in terms of avoided cost to society. It is used by federal agencies in the U.S. and is updated on a regular basis by the IWGSCGG. The value for carbon sequestration used was derived from the IWGSCGG—a result of Executive Order 13990. Specifically, the 2023 value was used: \$54 per metric ton CO<sub>2</sub>.

Another major benefit of green infrastructure within urban settings is reduced heat island effects. According to EPA, "Heat islands are urbanized areas that experience higher temperatures than outlying areas. Structures such as buildings, roads, and other infrastructure absorb and re-emit the sun's heat more than natural landscapes such as forests and water bodies. Urban areas, where these structures are highly concentrated and greenery is limited, become "islands" of higher temperatures relative to outlying areas." Urban green spaces—especially trees—can mitigate urban heat island effects, providing shade and cooling through evapotranspiration. These heat islands can have significant health impacts for residents. To quantify this impact, we utilize our internal Urban Heat Island (UHI) tool, which estimates how urban trees impact local micro-climate conditions and how this will reduce loss of life or medical expenses as a result of reduced extreme temperatures. These benefits are valued with the Value of a Statistical Life and public data on healthcare costs in the state.

Arbor Pro conducted a comprehensive tree inventory of the City of New Orleans in 2019 (Arbor Pro, 2019). They included calculations of the benefits of these trees using the i-Tree modeling software, which included estimation of benefits for the city's trees: aesthetic value, stormwater control, reduced heating and cooling residential costs, and carbon sequestration.

Like the Arbor Pro study, we identified the stormwater control benefits of other types of green infrastructure (besides trees) by another internal Earth Economics tool measuring the avoided costs of green stormwater management. The tool estimates the avoided expenditures of gray stormwater infrastructure operations (e.g., from pumping) as well as the avoided carbon emissions from such activity.



These estimates are based on the average annual rainfall in a county, the estimated area each green infrastructure type can drain, and published literature and federal data on water infiltration, energy use, and costs.

Appendix 2 lists the references that informed this valuation.

### Earth Economics Analysis: Findings

Tables 1 through 4 show the ecosystem service benefits for both completed and proposed projects by each neighborhood and benefit type. The completed green infrastructure projects have increased the services provided by \$15.1 million within the 7<sup>th</sup> Ward, \$2.0 million in Tremé, \$3.7 million in the Upper 9<sup>th</sup> ward, \$157,000 in the Lower 9<sup>th</sup> Ward, \$99,000 in Hollygrove-Dixon, \$253,000 in the New Orleans East area, and \$38,000 for other projects distributed throughout the city.

Proposed Lookbook projects are restricted to the 7<sup>th</sup> Ward, Tremé, and the Upper 9<sup>th</sup> Ward. The additional ecosystem service values expected from these projects are \$61 million, \$40 million, and \$38 million respectively.

*Table 1. Ecosystem Services Benefit Estimates by area for Completed Projects (\$/year) in 2022 USD*

Neighborhood	Ecosystem Service Values
7 <sup>th</sup> Ward	\$15,115,000
Tremé	\$1,971,000
Upper 9 <sup>th</sup> Ward	\$3,708,000
Lower 9 <sup>th</sup> Ward	\$157,000
Hollygrove-Dixon	\$99,000
New Orleans East	\$253,000
City Wide	\$38,000

*Table 2. Ecosystem Services Benefit Estimates by Benefit Type for Completed Projects (\$/year) in 2022 USD*

Benefit Type	Ecosystem Service Values
Aesthetics	\$2,388,000
Avoided CO2 Emissions	\$9,000
Avoided Stormwater Management	\$57,000
Carbon Sequestration	\$2,000
Flood Regulation	\$5,916,000
Habitat	\$8,197,000
Reduced Heat Exposure	\$ 1,608,000
Climate Stability	\$9,000
Noise Reduction	\$3,154,000

Table 3. Ecosystem Services Benefit Estimates by Area for Proposed (Lookbook) Projects (\$/year) in 2022 USD

Neighborhood	Ecosystem Service Values
7 <sup>th</sup> Ward	\$60,604,000
Tremé	\$39,897,000
Upper 9 <sup>th</sup> Ward	\$37,831,000

Table 4. Ecosystem Services Benefit Estimates by Benefit Type for Proposed (Lookbook) Projects (\$/year) in 2022 USD

Benefit Type	Ecosystem Service Values
Aesthetics	\$69,999,000
Avoided CO2 Emissions	\$30,000
Avoided Stormwater Management	\$1,705,000
Carbon Sequestration	\$4,000
Flood Regulation	\$21,968,000
Habitat	\$30,435,000
Reduced Heat Exposure	\$2,466,000
Climate Stability	\$13,000
Noise Reduction	\$11,712,000

### Additional Co-Benefits of Green Infrastructure

Green infrastructure provides additional co-benefits that are not measured in this report. These benefits include:

- Air quality improvements
- Water quality improvements
- Subsidence reduction
- Workforce development benefits<sup>47</sup>
- Revenue from construction and maintenance jobs
- Re-establishment native species / vegetation<sup>48</sup>
- Improved physical health from recreation
- Improved mental health<sup>49</sup> from reduced stress<sup>50</sup>
- Cultural preservation benefits
- Social cohesion benefits

## Conclusion

WWGS projects have been designed to meet the site-specific needs of these neighborhoods—an essential element of any successful green infrastructure project. These projects offer flood reduction and other green benefits to the neighborhoods that reflect local priorities and values. Offering both lower costs than traditional gray infrastructure approaches and a wide range of benefits, site-specific green infrastructure projects have routinely proven to be cost-effective. In summary, the increased visibility of green spaces and sustainable implementations throughout the city support the goal of creating a culture of awareness and action for promoting a more climate-resilient NOLA. In summary, green infrastructure can,

- Help existing drainage infrastructure systems by reducing the amount and rate at which stormwater runoff enters the system.
- Mitigate the effects of rising temperatures and in particular the acute effects of urban heat islands by offering shade and green spaces to cool down when it is hot. The cooling effect of trees and green space in urban areas also helps lower building and transportation energy costs.
- Reduce energy use by reducing the amount of water drainage pumps must move.
- Support the City of New Orleans Climate Plan<sup>23</sup> by addressing increased rainfall intensity and increased temperatures.

## Financing and Investing in Community-Led Green Infrastructure

As New Orleans builds back from disasters and redevelops neighborhoods, it has an opportunity to invest in green infrastructure to complement its existing traditional infrastructure. As this report has demonstrated, cities are investing in green infrastructure as an adaptable and cost-effective solution to flooding. In New Orleans, scaling up green infrastructure with community support should lessen the impacts of flooding on aging infrastructure, and support the city's climate action goals.

Although there are currently several programs that support green infrastructure (Groundwork New Orleans), rain barrel installation (Green Light New Orleans), tree planting (SOUL), or removing paving (Urban Conservancy's Front Yard Initiative), scaling up green infrastructure will require additional funds. By working with community groups, local governments can tap into a variety of state and federal funds that support these projects.

## Appendix 1. Calculating the Percentage of Stormwater Averted

Understanding where stormwater would flow if it were not diverted by WWGS green infrastructure projects is the key for examining flood reduction impacts. The 5-meter digital elevation model presented in Figure 2 suggests how water moves when it reaches the landscape, but it is possible to understand this in greater detail. By delineating micro drainage basins at 1-meter resolution (Figure 5) and then locating each proposed green infrastructure project from the Lookbooks within each drainage, it is possible to understand the magnitude and location of the flood reduction benefits.

The proposed projects are split between three neighborhoods but in reality, they are scattered across multiple micro sub-basins, as shown above.

To place the rainfall captured by these proposed green infrastructure projects in context, we calculate their storage capacity as a percentage of total rainfall generated by a typical but intense rainstorm: one that deposits three inches of rain over an hour. In a given year in New Orleans, such a storm has a 10 to 20 percent chance of occurring.<sup>51</sup>

By comparing the storage capacity of all projects in a single basin against the total runoff generated, we can begin to understand the magnitude of the flood-reducing benefits of the proposed green infrastructure projects.

- **7<sup>th</sup> Ward.** The proposed green infrastructure projects located in this drainage basin will collect over 1.6 million gallons—approximately 1 percent of the total stormwater generated in the basin by the modeled rain event.
- **Upper 9<sup>th</sup> Ward.** The proposed green infrastructure projects located in this drainage basin will collect 2.2 million gallons—approximately 2 percent of the total stormwater generated in the basin by the modeled rain event.
- **Tremé.** The proposed green infrastructure projects located in this drainage basin will collect 2.7 million gallons—approximately 5 percent of the total stormwater generated in the basin by the modeled rain event.

These estimates do not include recent tree planting efforts. They are also conservative estimates; they do not include the water storage capacity of street tree plantings, whose storage capacity is calculated not on a per-event basis, but on an annual basis. By absorbing water into their root systems, holding water in their canopies, and keeping rainfall away from nearby impervious surfaces, street trees are one of the most effective green infrastructure solutions for reducing local flooding. The stormwater storage capacity of street trees amounts to an additional 1 million gallons of water storage each year.

Modeling the relative efficacy of the proposed GI projects at the neighborhood scale consists of five general steps:

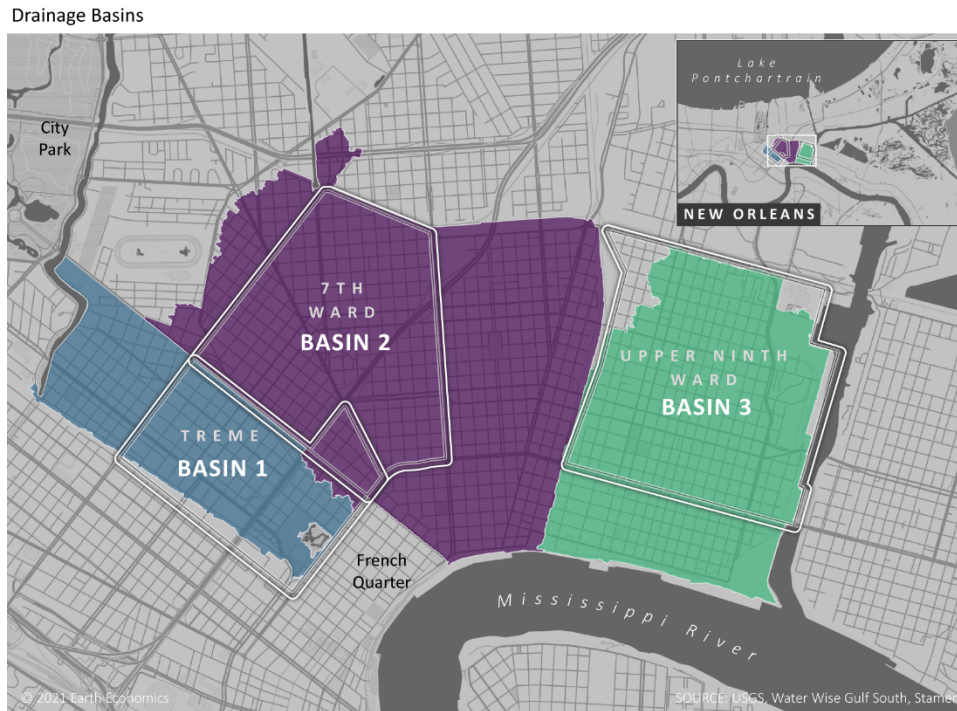
### Step 1. Model storage as a percent of total rainfall for a given rain event

This analysis is built on the example of a 5–10-year event ([NOAA Atlas 14](#)) that produces 3 inches of rain in one hour in New Orleans. Such a storm has a 10–20 percent chance of occurring in a single year. This scenario was chosen because it exceeds the commonly understood capacity of the pumping system in New Orleans: one inch during the first hour, and half an inch in each subsequent hour. This modeled rain event would be expected to produce the localized neighborhood-scale flooding that is the subject of this study.



**Step 2. Identify the number of major basins in the neighborhood, and identify their spatial extent**

While delineating at 1m resolution produces multiple drainage basins, the proposed GI projects all fall within a single, large drainage basin that covers most of each neighborhood, and extends into others (see the map below).



GI projects for Tremé occur within basin #1, which has an area of 1.0 square miles. Projects for the 7<sup>th</sup> Ward occur within basin #2, which has an area of 2.9 square miles. Projects for the Upper 9<sup>th</sup> Ward occur within basin #3, which has an area of 1.7 square miles.

Notice that all three drainage basins are larger than the neighborhoods; this explains, in part, why localized flooding is felt acutely.

**Step 3. Identify the total storage capacity of the proposed projects—excluding street trees—contained by each neighborhood basin**

**Basin 1 (Tremé):** 25 proposed projects will store a total of 2,697,380 gallons of stormwater. Note that three projects identified in the Lookbooks as Tremé were reclassified into Basin 2 (7<sup>th</sup> Ward).

**Basin 2 (7<sup>th</sup> Ward):** 48 proposed projects will store a total of 1,620,696 gallons of stormwater. Note that three projects identified in the Lookbooks as Tremé were reclassified into Basin 2 (7<sup>th</sup> Ward).

**Basin 3 (Upper 9<sup>th</sup> Ward):** 43 proposed projects will store a total of 2,174,527 gallons of stormwater.

**Step 4. Use the [USGS rainfall calculator](#) to estimate total stormwater runoff generated in each basin by the modeled rainfall event (Step 1)**

**Basin 1 (Tremé):** 52,135,680 gallons of stormwater.

**Basin 2 (7<sup>th</sup> Ward):** 151,193,472 gallons of stormwater.

**Basin 3 (Upper 9<sup>th</sup> Ward):** 88,630,656 gallons of stormwater.

Step 5. Compare total storage (Step 3) against total runoff (Step 4) to illustrate the magnitude of the flood attenuation benefits of installing the proposed GI projects

**Basin 1 (Tremé):** 2,697,380 gallons of storage / 52,135,680 total gallons of stormwater = 2%

**Basin 2 (7<sup>th</sup> Ward):** 1,620,696 gallons of storage / 151,193,472 total gallons of stormwater = 1%

**Basin 3 (Upper 9<sup>th</sup> Ward):** 2,174,527 gallons of storage / 88,630,656 total gallons of stormwater = 5%

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